

Ministers Wildlife Advisory Council

"Wildlife and their habitats thrive, are resilient, and support and enrich the lives of all British Columbians"

Minister Nathan Cullen, Water, Land and Resource Stewardship Minister Bruce Ralston, Forests

January 16, 2023

Dear Ministers Cullen and Ralston,

Your Ministers Wildlife Advisory Council is looking forward to working proactively with you to advance reconciliation and shared decision making/co-management of wildlife, as well as promoting an "ecosystems first" approach to land use decisions.

In its first two years, Council made 19 recommendations, which were directed to our previous Ministers: Minister Osborne and Minister Conroy. Our work continues apace, and as always, we have much to share with you.

Today's letter provides you with:

- Council priorities
- Three new recommendations
- A request for progress updates on our first 19 recommendations
- A request for appointment of additional members to bring Council up to its full complement.
- An invitation to meet with Council

Council Priorities

Council has been looking ahead to determine its priorities. We will be supporting and advising on these as your staff move ahead with key initiatives including:

- The Wildlife Act review and updates, including ensuring consistency with the Declaration on the Right of Indigenous Peoples Act
- Engagement on draft policies including the Collaborative Wildlife and Habitat Stewardship Planning Policy and associate processes (e.g., stewardship objective-setting).

- Implementation of the Regional Wildlife Advisory Committees (RWACs, see recommendation #20 below)
- The development of the Declaration on Ecosystem Health and Biodiversity

As well, Council is leading several initiatives including:

- A proposed Science Advisory and Research Model (following up on recommendation 13)
- Access management including wildlife crossings and corridors (following up on recommendation 19)
- Wildlife Dialogues Sessions with Indigenous nations and stakeholders
- MWAC communications and outreach

As your Council, we would be pleased to work with you on other priorities you may have. Are there specific items that you would like Council's advice on?

New recommendations

Recommendation #20: Regional Wildlife Advisory Committees

Action 2 of Together for Wildlife (T₄W) commits to the to the creation of (or expanding existing) Regional Wildlife Advisory Committees (RWACs) to represent a variety of perspectives and provide opportunities for collaboration to improve wildlife stewardship.

Council has been working collaboratively with the First Nations—B.C. Wildlife and Habitat Conservation Forum (Forum) and the Provincial Hunting and Trapping Advisory Team (PHTAT) to support staff in the development of a policy paper that will guide the development of these RWACs. The RWAC Discussion Paper is attached.

In addition, the recent (December 2022) Wildlife Dialogues with Indigenous nations and stakeholder organizations provided additional advice on the establishment of these committees. (The report from the Dialogues will be shared with you when ready.)

The benefits of these RWACs for supporting and raising the profile of wildlife in B.C. is clear, as they will:

- Provide a venue for B.C., Indigenous nations, and stakeholders to collaborate on regional shared goals and priorities for wildlife and habitat within an Ethical Space framework;
- Serve as an advisory body on matters of policy, planning, land-use, programming and funding that generate on-the-ground impact by identifying barriers and opportunities and supporting shared decision making; and
- Provide a forum for clear communication, dissemination of information, and a way to create clear linkages, synergies and efficiencies among tables and initiatives that relate to wildlife and habitat stewardship.

It is with great enthusiasm that we strongly encourage you to support the creation and implementation of these RWACs across B.C.

However, as noted by participants at the recent Dialogues, this process will not be easy. Strong, sustained, and genuine B.C. Government and Indigenous Nations' commitment at all levels will be required to make these Committees work, and demonstrate to participants that their time and energy will be valued. Early on, RWACs must focus on delivering demonstrable on-the-ground results that are backed by continuing financial support. With this in mind, we offer the following advice:

- 1. Participation in an RWAC must involve a culturally appropriate "onboarding" to ensure that members are operating from a place of shared understanding of Canada's colonial history and the continued impact and implications of this. A clear understanding of the importance and implications of the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP) and the Declaration on the Rights of Indigenous Peoples Act, and the evolving government-to-government relationships across B.C. is fundamental to success.
- RWACs must be built to serve the unique needs and circumstances of regions across
 B.C. We recommend considerable flexibility in the approach to their creation, including flexibility in structure, scope, and composition of these groups.
- 3. There is a need to accept and respect that regional "readiness" to create and implement RWACs will vary. "Readiness" includes addressing capacity issues for Indigenous nations and stakeholder organizations as well as regional staff. The building of trusting relationships is an essential first step.
- 4. Council recognizes, through studying examples from other jurisdictions, that dedicated funding for groups to deliver on shared priorities enhances both the effectiveness of these groups as well as engagement and member satisfaction in their continued participation. We recommend that:

- Dedicated provincial funding for the operation of the RWACs be established;
- RWACs identify regional priorities for wildlife and wildlife habitat and are empowered to reach out to the entities with funding authority (government and non-government) in order to align their shared priorities and ensure these priorities are implemented; and
- In circumstances where members of RWACs themselves raise funds for specific projects, they maintain decision-making authority over those funds.
- 5. Enhanced decision-making authority at regional levels would create additional buy-in by members of the RWACs. Currently many decisions under the Wildlife Act are at the ministerial level, and Regional Manager level. As part of the Wildlife Act review, these decisions should be reviewed to determine if some of these decisions could be delegated to regional staff levels.

Recommendation #21: Governance of Funding

Permanent, dedicated funding is needed to support wildlife and habitat stewardship in B.C. The recent COP15 on Biodiversity underscores this need. We are also pleased with the potential presented by the Nature Agreement and the associated work to provide additional, much-needed conservation funding during the Agreement period (to 2030).

Delivering on *Together for Wildlife* will require a strong funding governance model. Council has reviewed several provincial, national and international funding models to better understand desirable characteristics for good funding governance. Although currently there is no single "ideal" model, we have identified the elements that we feel are essential for a successful B.C. funding entity. The approach below is a unique model, informed by review of the pros and cons of the reviewed models.

Council recommends that a permanent, dedicated conservation funding mechanism for T₄W be developed—one that embodies the following characteristics.

- A not-for-profit entity that is arm's length from government, with responsible fiduciary oversight and good governance practices, enabling the entity to leverage funds from nongovernment sources.
- 2. Informed by Indigenous ways of knowing and values, as well as co-governed and co-created with Indigenous peoples.
- 3. Engages wildlife and habitat stakeholders in T₄W decision-making at both the provincial and local levels.
- 4. Designed around a shared vision of government, Indigenous peoples and stakeholders which takes a futuristic approach to embrace innovation and proactively invite change.

- 5. Produces publicly available annual reports and audited financial statements to ensure transparency and accountability.
- 6. Creates an endowment fund to support T₄W initiatives and projects, and guarantee permanent, dedicated funding.
- 7. Promotes a culture of equity, diversity and inclusion across the entity and ensures it is documented, communicated, delivered, and monitored at the service level.
- 8. Allows for a blended, public-private, finance model to support responsible investing in T₄W initiatives and projects that are outcomes-based and impact-oriented.
- g. Grounded in sustainable finance principles to encourage inclusive governance that incorporate environmental, social and governance (ESG) factors into endowment investment decisions.

B.C. has several high-profile, non-governmental conservation funding mechanisms (e.g., Coast Funds, Habitat Conservation Trust Foundation, BC Hydro Fish and Wildlife Compensation Program). All of these bring great strengths, however none of these existing funding mechanisms—as currently constituted—meet all of the desired characteristics (although could evolve to do so).

Council will provide our research on this topic to your staff and continue to offer additional indepth advice as requested.

Recommendation #22: Integrated Decisions on Ecosystem Health and Biodiversity

An "ecosystems-first" approach to land-use decisions is a key paradigm shift that government is committed to and which Council is actively supporting. This builds on the 2nd recommendation from the Old Growth Strategy report, "Declare conservation of ecosystem health and biodiversity of British Columbia's forests as an overarching priority and enact legislation that legally establishes this priority for all sectors."

Council endorses the continued development of the Declaration on Ecosystem Health and Biodiversity as it presents an opportunity to bolster the paradigm shift. An essential first step will be to build broad-based support from Indigenous Nations and stakeholders (including industry) for this Declaration.

As well, there is need for government-wide support and leadership to ensure the intent of the Biodiversity Declaration is achieved. This should be an integrated systems approach at the highest levels of government, with leadership that can seek collaboration, mitigate inconsistencies, and facilitate communication amongst the players leading/implementing the individual initiatives in a way that avoids 'silos'.

To achieve the intent of the Biodiversity Declaration, Council recommends:

- Strong and early communication and engagement with Nations and stakeholders prior to release, in order to build their support;
- Functional integration of the components to ease implementation;
- Identification of a responsible authority to bring together the diverse parties to create positive change, avoid or defuse inconsistencies and conflicting pursuits, and to foster ongoing and effective communications amongst those leading the various initiatives; and
- Sufficient human and fiscal resources to achieve the intent of the Declaration and results that serve the best interests of biodiversity and ecosystem health.

Follow-up on Existing Recommendations

In our previous letters to Ministers Conroy and Osborne (November 2021 and July 2022) we provided recommendations on many important topics.

The Appendix shows the response to the first 17 recommendations, many of which are still awaiting action, with some comments from Council. We have yet to receive a response to the most recent recommendations (18 and 19). While we are aware of the staff challenges created by Ministry reorganization and staff moves, we remain committed to our advice that these are important steps in wildlife and habitat stewardship in B.C.

We hope that you will be able to address these recommendations when we meet with you (see Meeting Request below). This will also be an opportunity to discuss how best to provide you with regular advice.

Council Appointments

The Council has now been in existence for over two years. Some of our members have committed to a new two-year term and we are delighted to have new members who have joined Council. We are anxiously awaiting the appointment of additional new members to bring our full complement to 18, and hope that you will be making this decision shortly.

Meeting Requests

Following up from our letter dated December 9th, 2022, we are hopeful for a meeting with yourselves and the Co-Chairs of the Council, Forum and PHTAT.

In addition, all of Council would very much appreciate the opportunity to meet with both of you in person—perhaps as part of our March 8th Council meeting.

Closing

With Ministers' support over the past two years, Council has done much to help fulfil the vision and goals of T4W. Looking ahead to the next two years, your Council remains committed to supporting you and your staff. We appreciate that you will both have much on your plate as you take on new roles, but please be assured that we will continue to advocate strongly for wildlife and habitat stewardship here in B.C.

Simoogit Hleek (Chief Harry Nyce Sr.) and Nancy Wilkin Co-Chairs, Ministers Wildlife Advisory Council

Attach:

Appendix: Update on MWAC recommendations 1 – 19 Regional Wildlife Advisory Committees Discussion Paper

CC: Lori Halls, Deputy Minister, Water, Lands and Resource Stewardship Rick Manwaring, Deputy Minister, Forests
Ministers Wildlife Advisory Council
First Nations – B.C. Wildlife and Habitat Conservation Forum
Provincial Hunting and Trapping Advisory Team
David Muter, ADM, WLRS
Colin Ward, ADM, WLRS, Reconciliation and Natural Resource Sector Policy Jennifer Psyllakis, Executive Director, WLRS
Logan Wenham, A/Director of Fish and Wildlife, MOF
Michael Burwash, Associate Director Wildlife, Fish & Wildlife Branch
Avril Nagel, Manager, Together for Wildlife Implementation

Appendix

Table of Ministers Wildlife Advisory Council ("Council") recommendations from November 15, 2021, Ministry response, next steps and timelines (per Minister's response February 1, 2022). Final column (in red) added by Council.

The letter notes that "In general, the Ministry accepts the intent of all recommendations; however, additional discussions are required across government, with Indigenous Nations and with stakeholders to determine the most appropriate course of action and timing. The next steps and timeline provided below will guide staff resourcing and priority-setting and will support further discussions across business areas. Next steps and timelines will depend on priorities across government and new emerging priorities."

Council Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
Objective-setting			
1. By June 2022, complete a Wildlife Stewardship Planning and Objective-Setting Policy, jointly with the Forum.	Staff will work collaboratively with the First Nation-BC Wildlife and Habitat Conservation Forum to draft this policy in the coming year. The First Nation Forum is currently advising on many policy areas that intersect, and this work will need to be aligned and sequenced with their other priorities. As committed to in the Declaration on the Rights of Indigenous Peoples Act Draft Action Plan, we will engage with all Indigenous Nations in BC on the draft policy when appropriate. We will also seek input from stakeholders and local governments to ensure alignment with other objective setting processes (e.g., Land Use Planning). Council's paper "Towards a Policy for Wildlife Stewardship Planning and Objective-Setting in B.C." is an excellent starting point for the policy development.	Engage on Council's "Towards a Policy for Wildlife Stewardship Planning and Objective-Setting in B.C." (spring 2022). Review feedback, draft proposed policy and procedure, and seek approval for consultation (summer 2022). Execute consultation plan (fall 2022)	Council understands this is ready for broader engagement.

Council F	Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
that obje habi ecos	all 2023, enact legislation legally establishes ectives for wildlife and itat stewardship and key systems as a priority that lies to all sectors.	This recommendation is key to supporting the paradigm shift to prioritizing ecosystem health and resilience in B.C. Government accepted a similar recommendation from the Old Growth Strategic Review Panel. We are working across ministries, in collaboration with the Ministry of Environment and Climate Change Strategy, to consider options for changes to the legal framework, including establishing new legislation and/or amending existing legislation (e.g., recent changes to the Forest and Range Practices Act as a start). Staff will continue to seek your advice on legislation and policy changes related to wildlife and habitat, and specifically on the Forest and Range Practices Act to ensure wildlife and habitat values are appropriately included in Forest Landscape Planning.	Seek input from Council on policy and legislation (ongoing). Provide updates to Council on policy and legislation (ongoing).	Council is providing input to staff on potential updates to the Wildlife Act, including addition of legally established objectives.
colla Advi supp local Signi mad	blish diverse and aborative Regional Wildlife isory Committees to port the development of all wildlife stewardship plans. If	Staff will seek Council's strategic advice on establishing regional committees. It is important that these committees, or alternative regional engagement structures, be built collaboratively with Indigenous	Seek strategic advice from Council on establishing regional committees (spring 2022). Explore opportunities to support trust and relationship- building at a regional scale (ongoing) Report to Council on progress (ongoing)	Council, together with the Forum and PHTAT have been actively advising on this file. (See new recommendation #20.)

Co	uncil Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
4.	Develop local wildlife stewardship plans collaboratively with Indigenous governments, and with stakeholder engagement through Regional Wildlife Advisory Committees, in all regions of the province.	Collaborative local stewardship planning is important, particularly to shift from a reactive to proactive management approach aimed at achieving specific objectives. Wildlife Stewardship Plans should also support local decisions on activities that affect wildlife and their habitat. As noted in the responses to recommendations 1-3 above, there are multiple ways to improve the planning process. Staff will work with Indigenous Nations and stakeholders to prioritise species and areas for planning and are committed to making progress on developing these plans. At a provincial scale, work is currently underway to collaborate with Indigenous Nations on provincial wildlife stewardship frameworks for grizzly bear and thinhorn sheep.	Collaboratively draft a schedule for developing and updating provincial and regional wildlife species plans (by end of 2022). Initiate highest priority local wildlife stewardship plan(s) (in 2022).	Council understands that these are awaiting establishment of RWACs.
5.	Develop and implement monitoring programs and performance measures to determine if objectives are being met for key ecosystems on all public and private lands, including Conservation Lands.	Monitoring and evaluating objectives for key ecosystems is a vital component of wildlife stewardship in B.C. To support this, staff will develop and begin to implement a cost effect and integrated performance management framework for Together for Wildlife in 2022. Staff will also ensure that monitoring and reporting work underway is enhanced and improved over time. For example: The Forest & Range Evaluation Program monitors 11 resource values identified under the Forest & Range Practices Act, including biodiversity and wildlife. The Cumulative Effects Framework undertakes province-wide assessments of the condition of grizzly bear and moose habitat, forest biodiversity, old growth forests and aquatic ecosystems. The 2020 FLNRORD 2020 Service Plan commits to increasing wildlife habitat conservation, restoration	Seek advice from Council on performance measures for Together for Wildlife (spring 2022). Develop and begin to implement a performance management framework for Together for Wildlife (summer 2022).	Council has provided input to draft performance measures. Council is waiting for final measures to be determined.

Counc	il Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
		 and enhancement, and monitoring progress annually. The Conservation Lands Program is undertaking a strategic planning process that will include performance measures, targets and monitoring. The first phase of Together for Wildlife Action #10 (comprehensive review of land designations that contribute to conservation) is nearing completion. The second phase will focus on more detailed assessments. B.C. is reporting to the Canadian Protected and Conserved Areas Database on protected areas and other effective area-based conservation measures. 		
tra	June 2022, increase ansparency by establishing a ublic registry for wildlife ewardship planning.	Transparency and accountability are core principles in Together for Wildlife and a priority for all of government. Staff will review existing platforms and approaches in B.C. and other jurisdictions, and will establish an approach for wildlife stewardship planning in B.C.	Expand existing or create a new repository for wildlife stewardship planning (by summer 2022)	???
Fundii	ng			
re re ar	pport the Council's commended principles with spect to long-term, stable, nd dedicated funding for ildlife and habitat.	Staff will ensure that the principles recommended by Council guide development of options for sufficient, dedicated, long-term funding, as committed to in the Together for Wildlife strategy.	Report to Council on progress (ongoing).	The Funding Principles underlie Council's recommendation on Governance of Funding (new recommendation #21)
do hu fo hu ar up 9. To	nact regulatory changes to puble the surcharge on unting and species licenses or resident and non-resident unters, effective immediately and with regular cost of living odates to the surcharge. Ogether with your colleague linister George Heyman,	Staff will undertake an analysis of policy options for both recommendations and will advance these for a government decision.	Report to Council on progress (by fall 2022).	Council is anxious that these changes take place in the near future, as there is strong support from BCWF and the Fish, Wildlife and Habitat Coalition.

Council Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
undertake a review, rationalization, and increase of the fines levied under the Wildlife Act.			
Research			
10. Work with your Environment and Land Use Committee colleagues to establish the funding needed to complete the BioHUB Initiative, which has the potential to transform the management and accessibility of wildlife data in B.C. (estimated at \$5.5 million). "Open access" principles must become the norm, with independent oversight on data security.	In July 2011, the B.C. Government introduced its Open Information and Open Data Policy, becoming the first province in Canada to publish its data under an open license. Significant progress continues as this principle underlies all of B.C.'s work on data and information management systems. Our Ministry supports the vision and work needed for BioHub and staff will provide updates to Council on decisions, funding and progress.	Report to Council on progress (ongoing).	Council is unaware of any progress on this recommendation.
11. Work with your colleague, Minister George Heyman, and his team from the Environmental Assessment Office (EAO) to formulate an improved policy that better incentivizes data sharing with FLNRORD.	Staff will follow up with the Environment Assessment Office and Knowledge Management Branch to identify and review options for requiring data submissions, based on a review of the full environmental assessment and regulatory process.	Report to Council on progress (ongoing).	Council is unaware of any progress on this recommendation.

Council Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
12. Integrate management targets with rigorous monitoring to track progress towards these goals. Funding for stewardship efforts must include support for monitoring and account for cumulative impacts of human activity on wildlife, not just project specific impacts.	As a principle, defining performance measures and tracking progress is a core part of Together for Wildlife implementation. With many competing priorities, it is important that we are monitoring response and adaptively managing to ensure our investments are making progress towards the desired outcomes. Funding will continue to be made available for monitoring from various sources, including Together for Wildlife and the Land Based Investment Strategy.	See response to recommendation #4 above. Include performance measures in the next Together for Wildlife Director's Report (summer 2022).	Council understands the new performance measures will not be ready in time to include in the 2022 Director's Report.
by the Research Working Group to develop options for the creation of a scientific advisory team (or similar body) to support information needs of provincial advisory bodies (PHTAT, Forum, MWAC), support the prioritization and coordination of wildlife science needs across regions, and facilitate interactions among governments (Indigenous and non-Indigenous) and non- government scientists.	Staff will continue to support your working group, and ensure alignment among related policy recommendations, and with existing provincial research initiatives, such as the FLNRORD Research Program and Conservation Science Unit.	Continue to support and seek advice from Council on options for a scientific advisory body or other structure (on-going).	Council is preparing additional advice and recommendations for Ministers' consideration.
Additional Recommendations			
14. That government establish an interdisciplinary, collaborative team to ensure that wildfire recovery management actions (e.g., salvage, retention, reforestation) are developed with Indigenous Nations, informed by the best available	Another devastating year of wildfires, catastrophic floods, a deadly heat dome and other extreme weather events highlights the urgency of the climate crisis and the need to adapt our management approaches. For wildfire recovery, regional and provincial staff will coordinate subject matter experts to revise and improve existing guidance, collaboration, decision support and decision documentation.	Report to Council on progress (summer 2022). See response to recommendation #16 below.	Council is awaiting a progress report.

Council Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
information (Indigenous knowledge, science, professional assessments), inclusive of stakeholder input, and implemented with enforceable tools. 15. That post-fire decisions clearly balance the priority for wildlife and wildlife habitat, together with ecosystem health and resilience, with other values and economic drivers.	Staff will further explore a programmatic approach to wildfire management to mitigate negative impacts and maximize benefits of wildfires to wildlife and habitats.		
16. That government prioritize the implementation of cultural and prescribed fire to proactively reduce the severity of future wildfires and improve wildlife habitats.	As part of government's response to the report "Addressing the New Normal: 21st Century Disaster Management in British Columbia", we initiated the Cultural and Prescribe Fire Program. One of the objectives of this program is to support cultural and prescribed fire to enhance and restore habitat for priority wildlife, including species at risk. A task team was established in the Northeast and staff will work to achieve benefits for wildlife in this and other areas of the province.	Report to Council on progress (summer 2022).	Council is awaiting a progress report.
17. The implementation of a stumpage appraisal mechanism that enables the holder of a cutting authority to fairly and equitably recover the costs incurred of carrying out beneficial forestry roads rehabilitation work.	Staff from the Wildlife and Habitat and Timber Pricing	Report to Council on progress (spring 2022).	Council is awaiting a progress report.
Recommendations from July 28, 2022 letter from Council to Ministers			

Council Recommendation	Ministry Response (February 1, 2022)	Next Steps and Timelines for Ministry Staff	Council comment (January 2023)
18. Increased Funding for the B.C. Hydro Fish and Wildlife Compensation Program (FWCP)			Awaiting Ministers' response
19. Funding for Wildlife Crossings and Corridors			Awaiting Ministers' response